AIT Context

- Reconciliation of domestic regs & standards is central to AIT
- Focus of at least 5 chapters
- Regs/sts. expected to meet legitimate objectives and other tests
- Regulators still have wide discretion

Current Domestic Context

- Persistent external pressure : impact of multi-jurisdictional regulatory activity on competitiveness
- Federal Smart Regulation initiative
- Council of Federation internal trade action plan
- Cross-border harmonization discussion

International Trade Context

- Complex issue for trade agreements
- Canada-US economic integration maybe outpacing institutional mechanisms
- Trade & inv. negotiations with EU (TIEA) features regulatory cooperation
- Occupational mobility becoming an issue

Mandate

- "Accelerate harmonization to reduce and prevent barriers":
- 1. Status report
- 2. Options

Scope: Smart regulation Intergovt'l reconciliation efforts

Smart Regulation & reg.reconciliation are intertwined: common elements

- Impact assessments
- Transparency & consultations
- Accountability & recourse
- Alternative approaches to regulation
- MRAs & uniform national standards
- Single window access & e-transactions
- Targeting problematic sectors

OECD Principles : Market Openness

- Transparency & openness of decision-making
- Non-discrimination
- Avoid unnecessary trade barriers
- Use national/international standards
- Streamline conformity assessment (eg MRAs)
- Applic. of competition principles (inc.process for challenging actions)

International Experience

- Wide use of regulatory impact assessments
- Central agency or 3rd party review of existing regs. becoming more frequent
- Trade advocacy & reform tracking are spotty
- More options for determining equivalency/ conformity
- Quality control is a problem
- Stakeholder involvement is important but there is "consultation fatigue"

- Australia Major de-regulation and reg. reform agenda in '90s, direct link to econ. competitiveness agenda
- Cross-sectoral MRA in '92 ensured interstate acceptance for most goods and services
- Push towards national standards via joint regulatory bodies (ministerial councils)
- General applic. of Reg.Impact Statements regime and reg. guidelines
- Challenges: reg. activity is still fragmented; transparency & consultation varies; mechanisms to manage & track reforms lacking

Challenges in Canada Legislative and regulatory approval processes

- slow
- Inconsistent approach to keeping red tape in check
- Reconciliation efforts among govts do not get priority attention or resources
- Stakeholders often divided, if not parochial
- FPT jurisdictional overlap (eg environment)
- Occupations often self-regulating; insensitivity to non-residents, esp.foreigners
- Insularity re evolving international standards, pace of change

REGULATORY POWERS ACROSS LEVELS OF GOVERNMENT

ECONOMIC & SOCIAL ISSUES	FEDERAL	PROVINCIAL
Telecommunications	*	-
Electricity	*	*
Gas	-	*
Financial services	*	*
Postal services	*	-
Inter-city buses	-	*
Inter-Provincial	*	-
Trucking	*	*
Rail transport	*	*
Air transport	*	

ECONOMIC & SOCIAL ISSUES	FEDERAL	PROVINCIAL
Agriculture	**	
Water use	*	*
Regulated professions or trades	*	*
Infrastructure investment	*	*
Pharmaceuticals	*	*
Health care	*	*
Road safety	*	*
Aviation safety	*	_
Water treatment	*	*
Environment	*	*
Consumer protection and privacy	*	*
Immigration selection systems	*	-
Gambling	*	*
Education	*	**

Education	*	*
Training	*	*
Care of the Aged	*	*
Unemployment and Social Security	*	-
Product Safety and Labelling	*	*
Occupational Health and Safety	*	*

FEDERAL

PROVINCIAL

ECONOMIC & SOCIAL ISSUES

Opportunity

- Guidance from experience abroad
- Federal Govt. leading by example
- Significant P/T buy-in to Smart Reg. report
- Recognition of link to competitiveness, improved bilateral relations and access to trade, investment, immigrants
- Pressure points: foreign credentials; regulation of environment, energy, securities, food safety, etc
- New technology application

Task at hand

Govts surveyed on smart reg. practices & status of collective reconciliation efforts

Expected outcome: Determine how well we are doing at "best practice" and collective action

- Identify possible recommendations for :
- 1. Addressing shortcomings re smart regulation "best practice"
- 2. Addressing specific sectoral challenges
- 3. Horizontal approaches

Approach to "smart regulation"

- Identify: 1. comparative strengths and weaknesses from survey & red tape data
- 2. areas requiring collective attention
- 3. options for building cooperation, establishing national framework: eg sector "swat teams", "ministerial councils", national guidelines

Considerations - Horizontal Approaches

- Apply "best practice" models
- More accountability; more onus on regulators re impact on trade & harmoniz.
- Effective recourse & appeal processes
- Appropriate balance : public & private responsibility & involvement
- Improved F/P/T institutions, mechanisms, political oversight to limit fragmentation

Your thoughts?